

## Message Text

SECRET

PAGE 01 TEHRAN 08938 091501Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----025837 091515Z /41  
O 091328Z OCT 77  
FM AMEMBASSY TEHRAN  
TO SECSTATE WASHDC IMMEDIATE 4929

S E C R E T TEHRAN 8938

EXDIS

FOR SECRETARY FROM SULLIVAN

E.O. 11652: GDS  
TAGS: PINS  
SUBJ: COOPERATION AGAINST TERRORISM

1. DURING DISCUSSIONS HORN OF AFRICA OCTOBER 9 WITH FOREIGN MINISTER KHALATBARY, HE EXPRESSED IRANIAN CONCERN ABOUT POTENTIAL CONSEQUENCES OF JAL HIJACKING AND RELEASE OF RED ARMY TERRORISTS. HE SAID HE HAD DISCUSSED SUBJECT WITH SHAH AND HAD BEEN AUTHORIZED TO RAISE SOME TENTATIVE IDEAS WITH ME IN ORDER OBTAIN YOUR VIEWS.

2. THESE IDEAS STEM FROM UN FRUSTRATION OF ORIGINAL WEST GERMAN PROPOSAL FOR AN INTERNATIONAL CONVENTION ON TERRORISM. IRAN ACCEPTS THE FACT THAT, FOR THE CURRENT MOMENT, IT WILL BE IMPOSSIBLE TO SECURE ADEQUATE UNGA SUPPORT TO MAKE SUCH A UN CONVENTION POSSIBLE.

3. KHALATBARY WOULD LIKE TO EXPLORE, HOWEVER, THE IDEA OF AN AGREEMENT TO BE DISCUSSED AMONG THOSE COUNTRIES FAVORING COOPERATION AGAINST TERRORISM. HE CONCEIVES OF SUCH A DOCUMENT TO BE SIGNED ORIGINALLY AMONG STATES WHICH CAN REACH A CONSENSUS, LEAVING IT OPEN-ENDED FOR FURTHER SIGNATURES LATER AND FOR EVENTUAL ADOPTION AND SANCTION BY THE  
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UN.

4. IN KHALATBARY'S VIEW, SUCH A DOCUMENT WOULD CONTAIN SEVERAL FEATURES:

(A) IT WOULD DEFINE TERRORISM AS A CRIME, RATHER THAN AN ACCEPTABLE POLITICAL ACTION.

(B) ALL SIGNATORIES WOULD DENY THE RIGHT OF ASYLUM TO ANY TERRORISTS, NO MATTER WHAT THEIR POLITICAL CAUSE.

(C) ALL SIGNATORIES WOULD UNDERTAKE TO REFUSE TO ENTER INTO NEGOTIATIONS WITH, OR MAKE CONCESSIONS TO TERRORISTS.

5. KHALATBARY ADMITS THAT POINT 4(C) MIGHT PROVE VERY DIFFICULT TO SELL INTERNATIONALLY, BUT SUGGESTS THAT GERMAN AND JAPANESE GOVERNMENTS, IF BOUND INTERNATIONALLY BY SUCH A COMMITMENT, MIGHT BE ABLE TO RESIST DOMESTIC PRESSURES WHICH CONTRIBUTE TO SUCCESS OF TERRORIST MOVEMENTS.

6. ACTION REQUESTED: KHALATBARY INTENDS DISCUSS THIS PROPOSAL WITH OTHER FRIENDLY GOVERNMENTS, INCLUDING GERMAN AND JAPANESE. BEFORE DOING SO, HE WOULD VALUE YOUR VIEWS ON HIS IDEA, AND WOULD APPRECIATE HAVING THEM SOONEST.

SULLIVAN

SECRET

NNN

## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Review Markings:**  
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